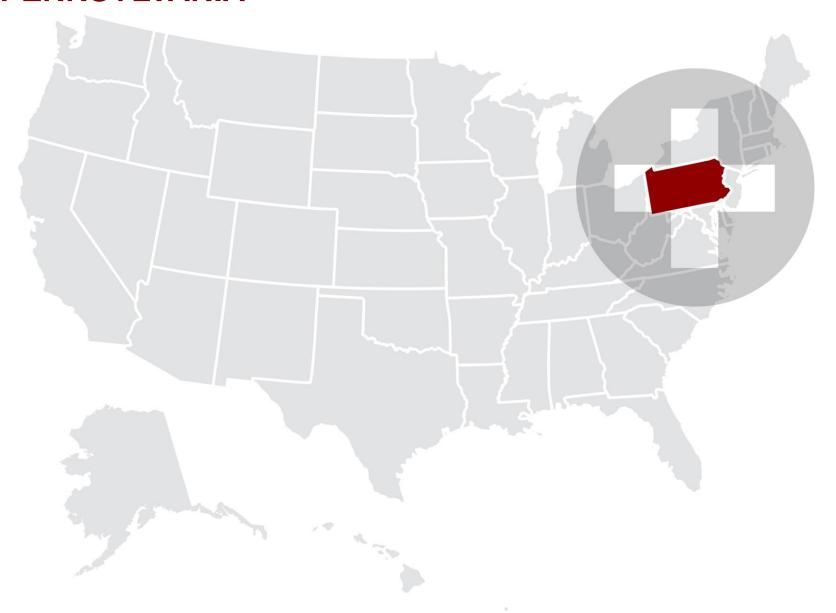
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## THE COST OF MENTAL ILLNESS: PENNSYLVANIA FACTS AND FIGURES

Hanke Heun-Johnson, Michael Menchine, Dana Goldman, Seth Seabury February 2017

#### **PENNSYLVANIA**



#### INTRODUCTION

Improving access to high-quality medical care for patients with mental illness remains one of the most vexing problems facing the healthcare system in the United States. While Pennsylvania's mental health system is considered to be among the nation's top regarding prevalence of mental illness, there is still a shortage of mental health providers, especially in rural areas<sup>1</sup>.

This chartbook attempts to quantify the magnitude of the challenges facing Pennsylvania in terms of the economic burden associated with mental illness. We describe the size and characteristics of the population with behavioral health issues and show the impact on the healthcare system based on high rates of hospitalization. We also note the unmet need in terms of mental health providers and discuss the implications for the criminal justice system in Pennsylvania.

#### INTRODUCTION

#### **Key findings include:**

- In the U.S., the hospitalization rate of patients with serious mental illness is very high compared to other hospitalizations, which imposes a large cost on the health care system due to the relatively long length of stay, despite the general absence of procedures.
- Despite the relatively large per-capita number of mental health care providers in Pennsylvania compared to the rest of the U.S., there is still a shortage of providers, particularly in the criminal justice system.
- People living with mental illness are more likely to encounter the criminal justice system, resulting in a large number of arrests and incarcerations. The overall annual cost of incarcerating people with serious mental illness in state prisons in Pennsylvania exceeds \$140 million.

The data presented in this chartbook are all publicly available and represent the most recent numbers to which we had access.

The data and methods are described in more detail in the appendix that can be found at: http://healthpolicy.usc.edu/Keck\_Schaeffer\_Initiative.aspx

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# QUANTIFYING THE POPULATION LIVING WITH MENTAL ILLNESS IN PENNSYLVANIA AND THE U.S.

#### **KEY POPULATIONS OF INTEREST**

#### SERIOUS PSYCHOLOGICAL DISTRESS (SPD)

When someone experiences Serious Psychological Distress, he or she may have a diagnosed or undiagnosed mental health condition, such as major depressive disorder, bipolar disorder, or schizophrenia (described below). Serious Psychological Distress is determined by six questions on the Kessler-6 screening instrument, which measures the frequency of symptoms of depression, anxiety, and emotional distress during a specific time period

#### MAJOR DEPRESSIVE DISORDER

A mental illness that severely impairs a person's ability to function, characterized by the presence of depressed mood, feelings of worthlessness, guilt, or helplessness, reduced concentration, ability to think, sleep problems, loss of interest or pleasure in activities, and/or recurrent thoughts of suicide

#### **BIPOLAR DISORDER**

A mental illness characterized by extreme shifts in mood and energy levels. During manic episodes, a patient has abnormally high energy and activity levels that lead to impairment in daily functioning or requires hospitalization to prevent harm to self or others. Delusions or hallucinations can also occur. Manic episodes may be alternated with major depressive episodes

#### **SCHIZOPHRENIA**

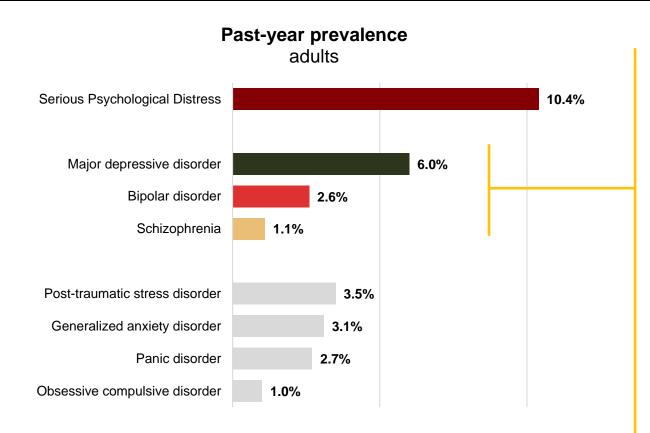
A debilitating mental illness that distorts a patient's sense of reality. Symptoms of schizophrenia include hallucinations, delusions, confusion, cognitive and mood impairments, and extremely disorganized thinking

#### RISK FACTORS: GENETIC & EXTERNAL FACTORS

Many different genetic factors may increase risk, but no single genetic variation causes a mental illness by itself; Specific interactions between the individual's genes and environment are necessary for a mental illness to develop

#### Prevalence of mental illness

#### **UNITED STATES 2015**



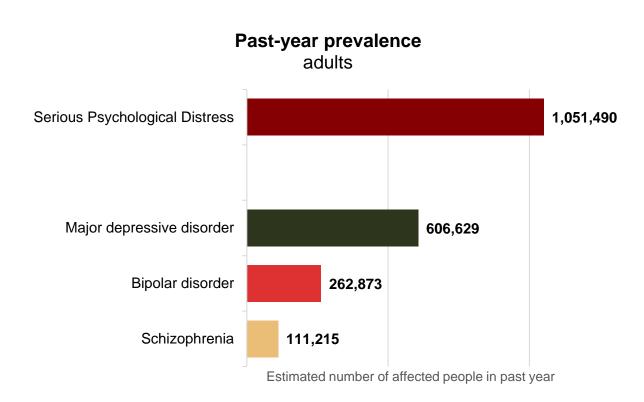
NB: Due symptom overlap, diagnoses of mental illnesses are not mutually exclusive Source: National Survey on Drug Use and Health (NSDUH) 2015 (SPD), NSDUH Mental Health Surveillance Study 2008-2012 (major depressive disorder) and National Institutes of Mental Health (other conditions – see appendix for original sources) Many mental health conditions are fairly common in the general population.

Whereas any of these conditions can severely limit someone's normal daily activities, three disorders are often labeled as

Serious Mental Illness:
major depressive disorder, bipolar disorder and schizophrenia. These three disorders will be the focus of this chartbook

#### Estimated number of people living with mental illness

#### PENNSYLVANIA 2015



We estimate that more than one million adults in Pennsylvania experienced Serious Psychological Distress in the past 12 months.

Note that a patient can receive multiple diagnoses of a serious mental illness due to a high degree of overlap between the mental health conditions.

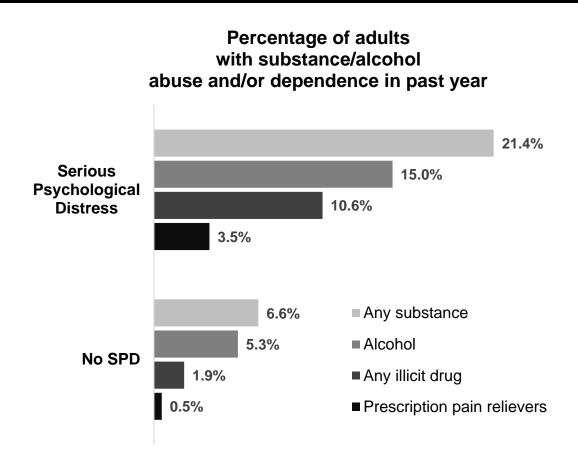
Source: National Institutes of Mental Health, National Survey on Drug Use and Health (NSDUH) 2015, and NSDUH-MHSS 2008-2012.

Estimate of # of people affected using total state population of 10,110,483 adults (18 years and over), Census Bureau data (2015)



## **Substance abuse in people with Serious Psychological Distress**

#### **UNITED STATES 2015**



People who experienced
Serious Psychological
Distress in the past
12 months are more likely to
abuse or be dependent on
alcohol or illicit drugs during
that same time period

## MENTAL HEALTH CARE COVERAGE, UTILIZATION & COSTS

#### Unmet mental health care needs

More than a quarter of adults with Serious Psychological Distress in the past year reported an unmet need for mental health care. A common reason for not receiving care was the inability to afford mental health treatment, especially for people who do not have health insurance.

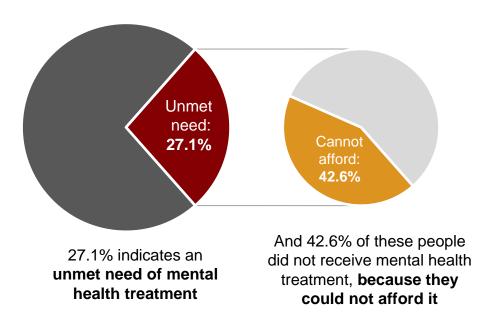
### There is significant unmet need for mental health care in the U.S.

#### **UNITED STATES 2015**

Among adults who experienced

Serious Psychological Distress

during the past year:

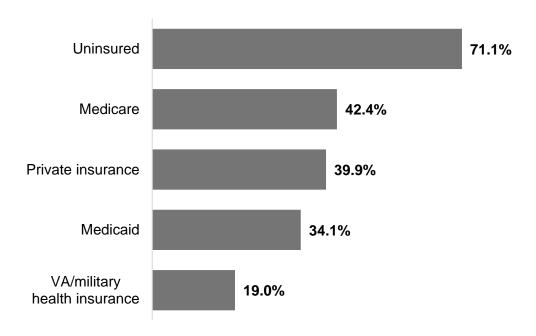


More than a quarter of adults who experienced Serious Psychological Distress in the previous year in the U.S. reported an unmet need for mental health care. Almost half of the people with a perceived unmet need reported that they did not receive treatment because they could not afford it.

#### Unmet need of mental health treatment due to costs

#### **UNITED STATES 2015**

Percentage of adults with past-year Serious Psychological Distress and unmet need of treatment, who could not afford mental health care



The extent to which cost was a factor in driving unmet need for mental health care varied by insurance status. People without health insurance were most affected by the inability to afford mental health treatment (71.1%), while those with VA/military health insurance coverage were least affected (19.0%).

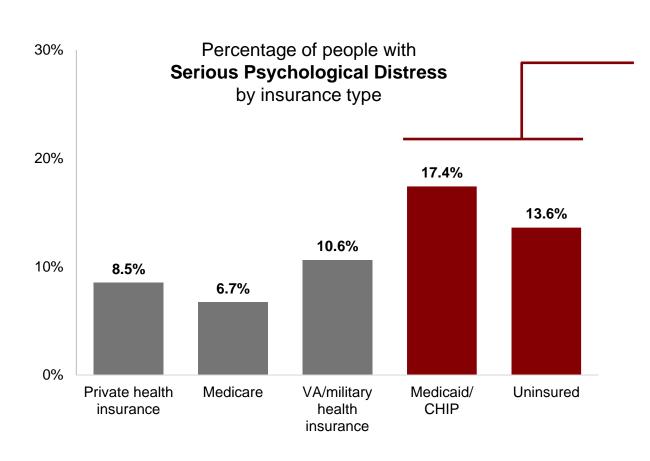
## MENTAL HEALTH CARE COVERAGE, UTILIZATION & COSTS

#### Medicaid & mental health care needs

Medicaid provides a safety-net for people who are living in poverty or have qualifying disabilities, and a large percentage of people with Medicaid coverage experience mental illness. However, it is often a financial burden for physicians to accept Medicaid patients since reimbursement rates are often lower than for other patients. This can lead to access barriers for patients with Medicaid coverage that prevent them from receiving the mental health care they need.

## People with mental illness have greater reliance on the safety net

#### **UNITED STATES 2015**

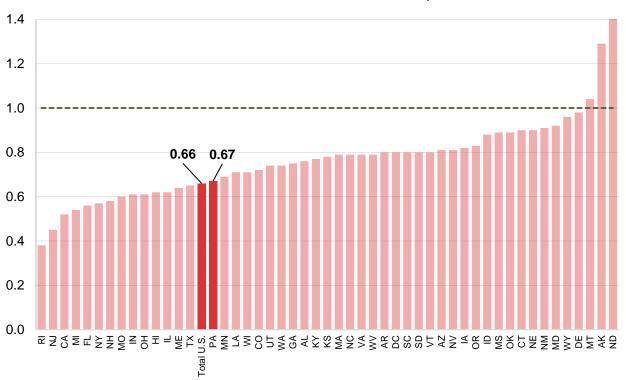


In the Medicaid and uninsured population, a higher percentage of people reported Serious Psychological Distress (SPD) during the past year compared to people with Medicare, VA/military, or private health insurance coverage.

#### Medicaid reimbursement rates to physicians are low

#### PENNSYLVANIA AND UNITED STATES 2014

#### Medicaid-to-Medicare fee ratio, 2014



Low reimbursement rates are a disincentive for individual physicians to accept patients with Medicaid coverage and mental health problems. Compared to Medicare fee levels, Medicaid reimbursement rates are low in most states.

Of all states, Pennsylvania has one of the lower Medicaid-to-Medicare fee ratios, which may further limit physician's willingness to accept Medicaid patients. This can be a barrier for these patients to obtain access to mental health care.

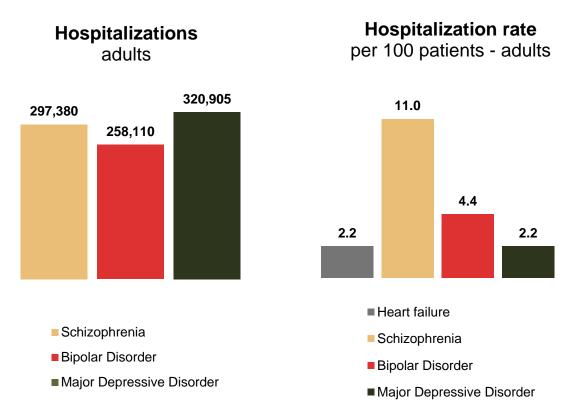
## MENTAL HEALTH CARE COVERAGE, UTILIZATION & COSTS

#### **Hospital utilization & costs**

For every 100 patients with a serious mental illness, there were approximately 18 hospitalizations in the U.S. in 2014. The average length of stay for these hospitalizations is long compared to other hospital stays. Relatively little progress has been made in reducing the length of stay for a serious mental illness over the last decade. This imposes a large financial cost on the health care system and potentially diverts resources away from other sites of care.

#### Hospitalizations for mental illness

#### **UNITED STATES 2014**



In the U.S. the number of hospitalizations is highest for adult patients with a principle diagnosis of major depressive disorder. However, patients with a schizophrenia diagnosis have a much higher rate of hospitalizations.

In the U.S. there are approximately 18 serious mental illness-related hospitalizations for every 100 adult patients. The rate for each SMI is up to five times as high as for patients with heart failure as principle diagnosis.

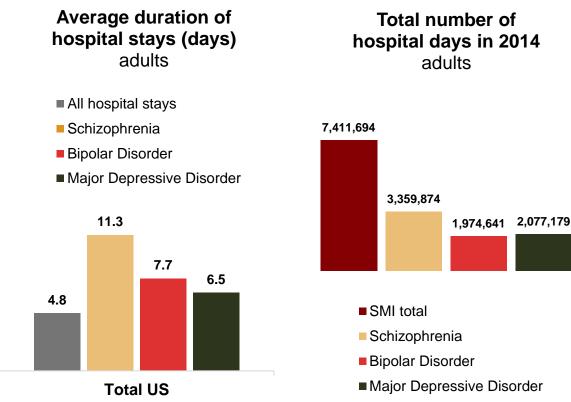
2.5% of all hospitalizations are due to SMI

Source: Healthcare Cost and Utilization Project (HCUPnet) 2014

Estimate of hospitalization rate: based on total state population (Census bureau data, 2014) Prevalence estimates reported previously, and from Heart Disease and Stroke Statistics 2016 Update: A Report From the American Heart Association

#### Length of stay for mental illness hospitalizations

#### **UNITED STATES 2014**



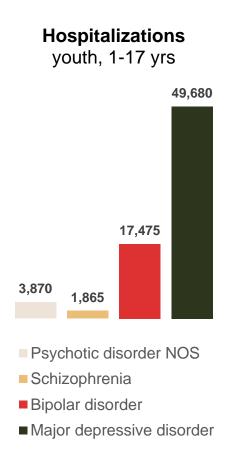
In the U.S., the average hospital stay duration for adults adults mental illness is high compared to all hospital stays, especially for patients diagnosed with

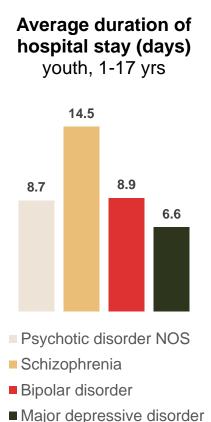
schizophrenia.

The total time spent in the hospital by adults with a primary diagnosis of schizophrenia, bipolar disorder or major depressive disorder exceeds seven million days each year in the U.S.

#### Length of stay for youth mental illness hospitalizations

#### **UNITED STATES 2014**



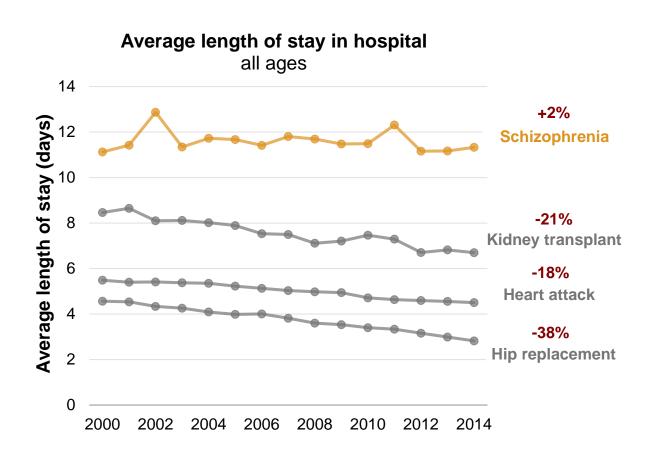


In contrast to adults, "psychotic disorder, not otherwise specified (NOS)" is diagnosed more often than schizophrenia in the younger population (1-17 years) during hospitalizations, possibly to prevent stigmatization.

When schizophrenia is the primary reason for a hospitalization, the average length of stay for younger people is one week longer than in adults, illustrating the challenges in treating and establishing an environment with appropriate follow-up care for this especially vulnerable population

## Trends in length of stay for schizophrenia hospitalizations

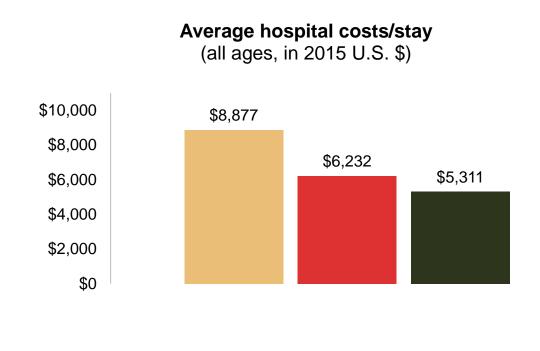
#### UNITED STATES 2000-2014



The average length of stay for a schizophrenia hospitalization was longer than those for kidney transplants, heart attacks or hip replacement surgeries. Moreover, the average duration for these other conditions all declined by at least 18% from 2000 to 2014 while for schizophrenia the duration increased slightly.

## Average hospital costs for mental illness hospitalizations

#### **UNITED STATES 2014**



Schizophrenia

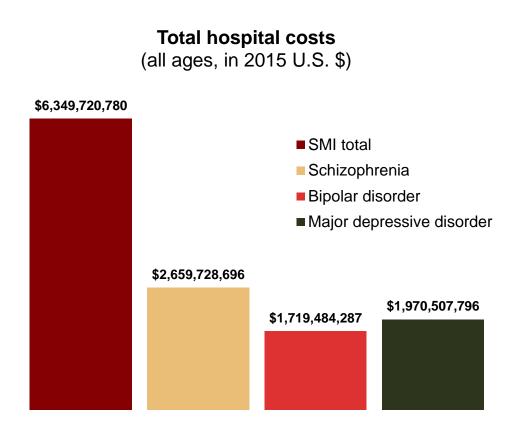
■ Bipolar Disorder

■ Major Depressive Disorder

The average costs for a hospitalization in the U.S. ranged from more than \$5,000 to almost \$9,000 per stay for patients with serious mental illness. This is despite a general absence of procedures or surgeries during a hospitalization for symptoms of serious mental illness.

#### Total hospital costs for mental illness hospitalizations

#### **UNITED STATES 2014**



The total costs for serious mental illness hospitalizations exceeded six billion dollars in the U.S. in 2014.

## MENTAL HEALTH CARE COVERAGE, UTILIZATION & COSTS

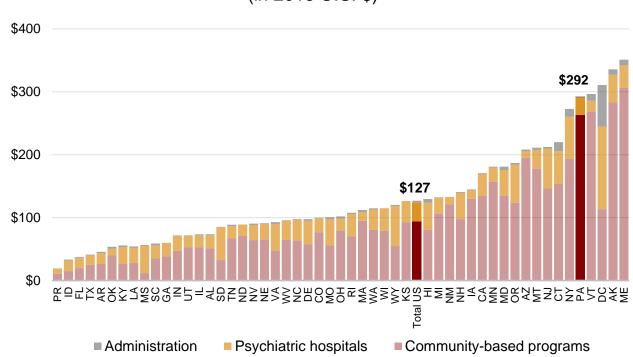
#### Investment in community-based programs

For several decades, a shift from hospital inpatient care towards community-based clinic outpatient treatment has taken place, as is exemplified by the budget trends of State Mental Health Agencies. On average, approximately 72% of their budgets is now spent on community-based programs, compared to 33% in the early 1980s. Compared with other states, the Pennsylvania state mental health agency spends a high amount per capita on community-based programs.

#### **State Mental Health Agency spending**

#### PENNSYLVANIA AND UNITED STATES 2013





Pennsylvania's state mental health agency spends a higher per capita amount on mental health services compared to the rest of the U.S.

Expenditures include (U.S. average):

- 72% Community-based mental health programs funded and/or operated by state mental health agencies
- 26% Mental health services in state psychiatric hospitals
- 2% Administration/training/ research/evaluation to support these services

Source: State Mental Health Agency-Controlled Expenditures for Mental Health Services, FY 2013 National Association of State Mental Health program Directors Research Institute, Inc (NRI)

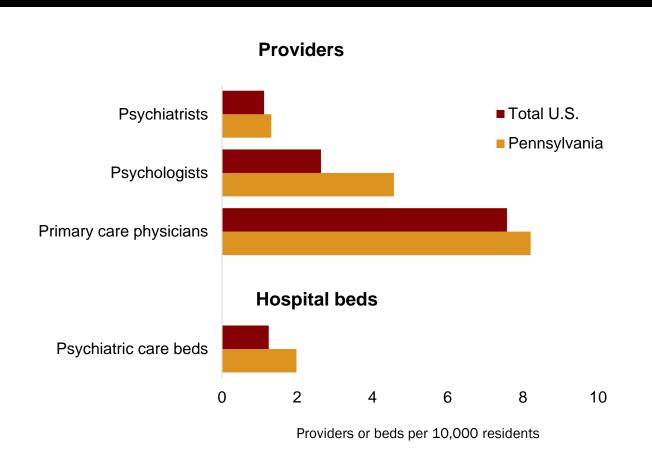
## AVAILABILITY OF MENTAL HEALTH CARE PROVIDERS

Pennsylvania has a larger number of hospital beds and providers per capita compared to the rest of the U.S. However, the number of mental health care providers is not sufficient to serve the population with mental health needs. In Pennsylvania alone, 44 full-time providers are needed in addition to the current workforce in designated "shortage areas" to reach an acceptable provider-to-patient ratio.

This shortage is particularly acute in the criminal justice system, where many people are in need of mental health treatment.

## Availability of mental health care providers and hospital beds

#### PENNSYLVANIA AND UNITED STATES 2013

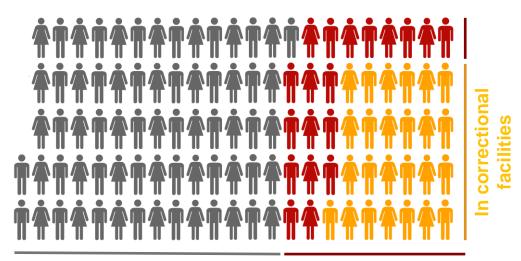


Per resident, Pennsylvania has more primary care physicians, mental health care providers, and hospital beds dedicated to psychiatric care compared to the US average.

Source: Area Health Resource Files 2013 (psychiatrists, physicians and psychiatric care beds), and 2005-2013 Demographics of the U.S. Psychology Workforce, American Psychological Association (psychologists)

#### Shortage of mental health care providers

#### PENNSYLVANIA 2016



**Current workforce** 

# Geographic high needs area Specific facility with shortage of mental health providers Pittsburgh Philadelphia

#### Shortage of mental health providers

#### Mental health care providers:

psychiatrists, clinical psychologists, clinical social workers, psychiatric nurse specialists, and marriage & family therapists

#### Facilities:

Federal & state correctional institutions, state & county mental hospitals, community mental health centers, and other public or nonprofit private facilities

Geographic high needs area based on population-toprovider ratio, poverty levels, elderly and youth ratio, alcohol and substance abuse prevalence, and travel time to nearest source of care outside area Currently, Pennsylvania has 68 full-time equivalent mental health providers in designated shortage areas. In order to address the shortage issue, 44 more full-time providers are needed in these areas, 25 of whom in correctional facilities. 14% of the total population of Pennsylvania resides in designated shortage areas (1,832,032 people)

Source: Health Professional Shortage Areas (HSPA), HRSA Data Warehouse data as of 7/31/2016

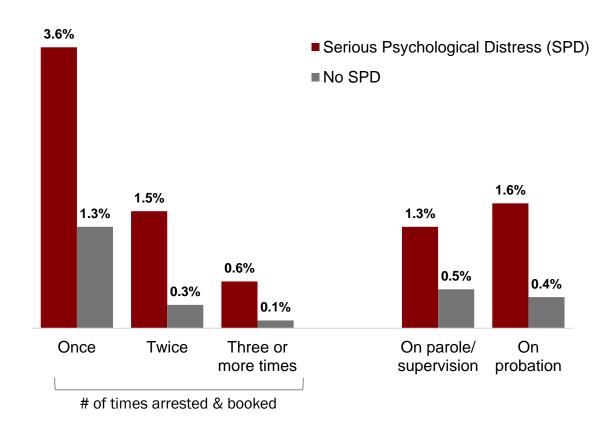
## MENTAL HEALTH CONDITIONS & THE CRIMINAL JUSTICE SYSTEM

People living with mental illness are more likely to encounter the criminal justice system and to be arrested, suggesting that mental illness is a factor in incarceration risk. Whereas state and federal prisons have resources to provide mental health care to prisoners who were not receiving this before incarceration, local jails appear particularly unable to meet the health care needs of people with mental illness.

The overall cost of incarceration of the 12,000+ prisoners with serious mental illness in the state of Pennsylvania is almost half a billion U.S. dollars per year.

#### **Contact with Criminal Justice System**

#### **UNITED STATES 2015**

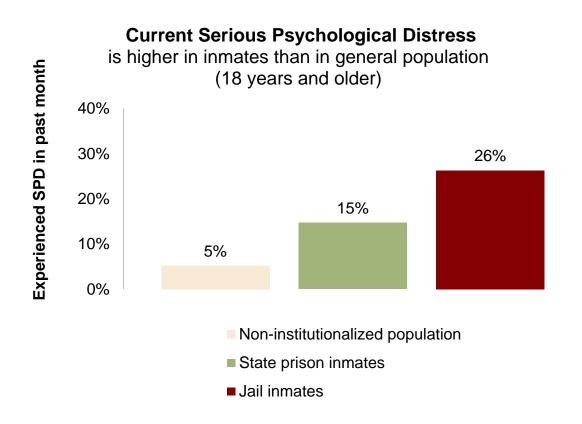


People who experienced Serious Psychological Distress (SPD) are more likely to have been arrested or be on parole or probation in the past year.

Source: National Survey of Drug Use and Health (NSDUH) 2015 Survey does not include current institutionalized population

#### Mental health issues in prison and jail populations

#### **UNITED STATES**



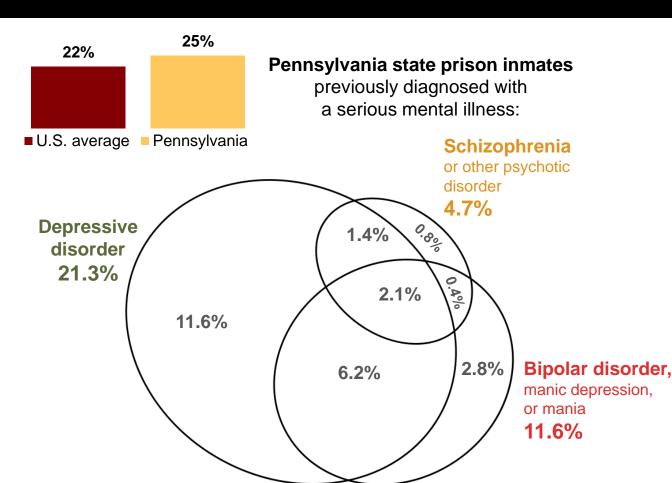
A large percentage of the U.S. adult prison and jail inmate population currently experiences Serious Psychological Distress compared to the non-institutionalized population.

Additionally, these mental health issues are observed at higher rates in local jails than in prisons.

Source: National Survey of Drug Use and Health (NSDUH) 2015 Bureau of Justice report: Sexual Victimization in Prisons and Jails Reported by Inmates, 2011-12, based on data from the National Inmate Survey

#### State prison population with Serious Mental Illness

#### **PENNSYLVANIA**



In Pennsylvania state prisons, approximately 25% of prison inmates previously have been diagnosed with a serious mental illness, which is higher to the overall U.S. prison population. Many patients have been diagnosed with two or three mental illnesses, confirming the presence of overlap in symptoms in this population.

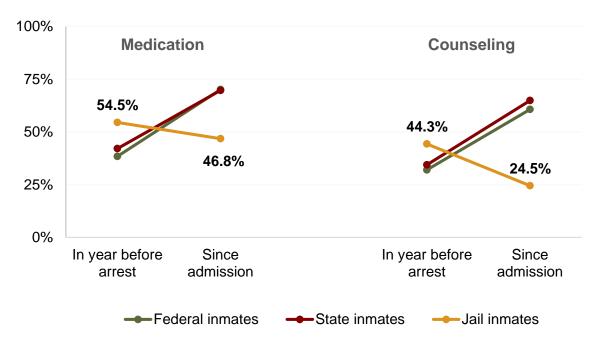
Source: Survey of Inmates in State Correctional facilities, BJS, 2004. Includes juveniles Due to rounding, percentages of separate parts may not add up to the total percentage

### Change in treatment before and during incarceration in prison and jails

#### UNITED STATES

#### Lack of access to mental health treatment in local jails

Among inmates with a previously diagnosed serious mental illness and who have ever received respective treatment before incarceration



The increase in mental health care treatment in federal and state prisons after admission to prison suggests that these institutions are making up for the gaps in mental health treatment in the regular health care system.

At the same time, local jail inmates do not have the same access to medication and counseling while incarcerated as federal and state prisoners.

Mental health conditions include prior diagnosis of depressive disorder, bipolar disorder, and/or schizophrenia. Medication and counseling data includes treatment for any mental illness.

Source: SISFCF (Survey of inmates in states and federal correctional facilities) 2004 & SILJ (Survey of inmates in local jails) 2002

Number of **Pennsylvania state prison inmates** previously diagnosed with serious mental illness:

12,892

Overall annual costs:

\$ 497,051,060

(in 2015 U.S. \$)

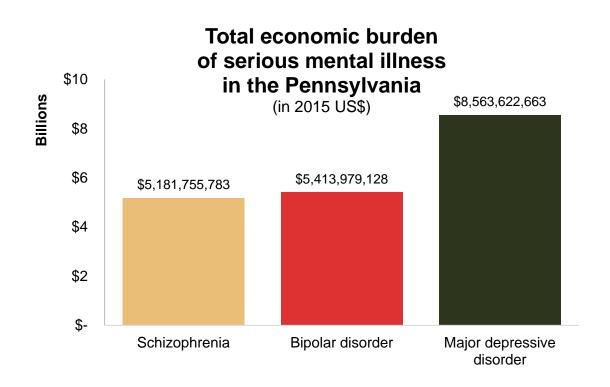
Overall annual costs based on 2014 average of all state prison inmates in Pennsylvania Source: Annual Survey of State Government Finances 2014 Survey of Inmates in State/Federal Correctional facilities, BJS, 2004 Pennsylvania Department of Corrections – Annual Statistical Report 2014

## TOTAL ECONOMIC BURDEN OF SERIOUS MENTAL ILLNESS

The economic burden of each serious mental illness in adults is estimated to be at least 125 billion dollars for the U.S. and 5 billion dollars for Pennsylvania per year

#### **Economic burden of serious mental illness**

#### PENNSYLVANIA 2015



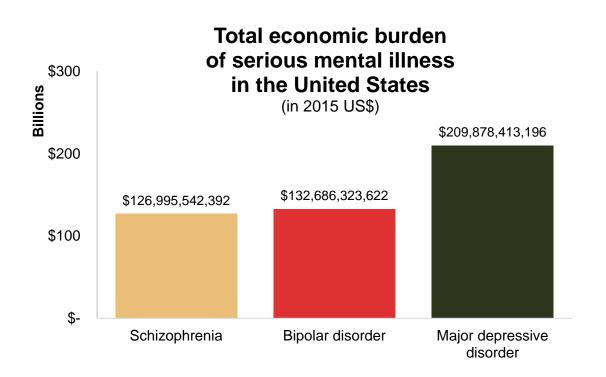
The economic burden of schizophrenia, bipolar disorder, and major depressive disorder in adults in Pennsylvania is estimated to be at least 5 billion dollars for each serious mental illness

Due to symptom overlap, diagnoses of mental illnesses are not mutually exclusive, therefore, patients with two or more diagnoses may be represented in multiple categories.

Source: MacEwan JP, Seabury S, et al. Pharmaceutical innovation in the treatment of schizophrenia and mental disorders compared with other diseases. Innov Clin Neurosci. 2016 Aug 1;13(7-8):17-25. See appendix for original sources

#### **Economic burden of serious mental illness**

#### **UNITED STATES 2015**



The economic burden of schizophrenia, bipolar disorder, and major depressive disorder in adults in the U.S. is estimated to be at least 125 billion dollars for each serious mental illness

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#### **ACKNOWLEDGMENTS**

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Funding for this project was provided through an unrestricted grant from Alkermes. Goldman and Seabury are consultants to Precision Health Economics, LLC and Goldman holds equity (<1%) in its parent firm.

This work was done as part of the <u>Keck-Schaeffer Initiative for Population Health Policy</u>. We also acknowledge comments and contributions to this work from the <u>National Council for Behavioral Health and the Behavioral Health + Economics Network</u>.







References, data sources and methods are described in more detail in the online appendix. This chartbook and the appendix can be downloaded at: http://healthpolicy.usc.edu/Keck Schaeffer Initiative.aspx

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