NORTH CAROLINA DEPARTMENT OF ENVIRONMENTAL QUALITY DIVISION OF WATER INFRASTRUCTURE

Proposed Priority Rating System Changes for the Community Development Block Grant-Infrastructure (CDBG-I) Program

February 29, 2024

Draft for Public Comment

Background

The State (Small Cities) Community Development Block Grant - Infrastructure (CDBG-I) program is a federally funded community development program in the Department of Housing and Urban Development (HUD) designed to provide grant funds to non-entitlement communities to carry out housing and community development activities.

The CDBG-I Program is designed to help communities create healthy living environments through financing public water and sewer infrastructure and to mitigate public and environmental health problems in areas where the percentage of low-to-moderate income (LMI) persons is at least 51 percent.

All of the Division's funding programs follow a similar Priority Rating System (PRS) consisting of four categories:

- 1. Category 1 Project Purpose
- 2. Category 2 Project Benefits
- 3. Category 3 System Management
- 4. Category 4 Affordability/Financial Situation

The current PRS provides a consistent and transparent methodology for prioritization that aligns with the State Water Infrastructure Authority's Master Plan and with statutory requirements. The PRS supports applicants in their continued efforts toward long-term utility viability and resiliency.

Proposed Changes to the Priority Rating System

On February 20, 2024, the State Water Infrastructure Authority approved proposed changes to the Priority Rating System for public review. The proposed changes to the CDBG-I PRS are identical to changes proposed to the Priority Rating System applicable to Drinking Water and Wastewater construction projects that are funded by other funding programs. The proposed changes to the PRS include:

- Adjusting points in line items 2.H.3 and 2.H.4 to be consistent with proposed changes to those line item points in the PRS for Drinking Water and Wastewater construction projects to be funded from other funding sources.
- Replacing the combined water and wastewater rates thresholds in line items 4.B.1 –
 4.B.4 from dollar values (which have not changed since 2020) to percentiles of rates charged across the state. The percentiles will be included in application materials to indicate to applicants which line item their utility's current water/wastewater rates would qualify for, compared to rates charged across the state.

The proposed revised PRS for the CDBG-I program is attached below, with changes shown in red font in line items 2.H.3 - 2.H.4 and 4.B.1 - 4.B.4. No other changes are proposed.

DRAFT 2024 PRIORITY RATING SYSTEM FOR ALL CDBG-I PROJECTS

Instructions: For each line item, mark "X" to claim the points for that line item. Be sure that your narrative includes justification for every line item claimed. At the end of each category, provide the total points claimed for each program in the subtotal row for that category. Then add the subtotals from each category and enter the Total of Points for All Categories in the last line. Note that some categories have a maximum allowed points that may be less than the total of individual line items.

Line Item#	Category 1 – Project Purpose (Points will be awarded for only one Project Purpose)	Claimed Yes/No	Points	
1.A	Project will consolidate a nonviable drinking water or wastewater utility		15	
1.B	Project will resolve failed or failing infrastructure issues		15	
1.C	Project will rehabilitate or replace infrastructure, including by a regionalization project		10	
1.C.1	Treatment units, pumps and/or pump stations to be rehabilitated or replaced are greater than 20 years old, OR lines, storage tanks, drinking water wells or intake structures to be rehabilitated or replaced are greater than 40 years old, OR lead service lines		5	
1.D-1.E	Reserved for other programs			
1.F	Project will extend service for the following specific reasons:			
1.F.1	Extend water and/or sewer service to new low-income housing, or to an area where existing LMI homes are being rehabilitated, OR		15	
1.F.2	Connect existing LMI homes to water and/or sewer service		10	
1.G- 1. I	Reserved for other programs			
Maximum points for Category 1 – Project Purpose				
Subtotal claimed points for Category 1 – Project Purpose				
Line Item#	Category 2 – Project Benefits	Claimed Yes/No	Points	
2.A	Project provides a specific environmental or public health benefit		15	
2.A.1	Project eliminates 20% or more failing septic systems, malfunctioning onsite wastewater systems, or private wells that are dry or contaminated.		5	
2.B-2.C	Reserved for other programs			
2.D	Project addresses promulgated but not yet effective regulations		3	
2. E	Project directly addresses enforcement documents			

	DRAFT 2024 PRIORITY RATING SYSTEM FOR ALL CDBG-I PR	OJECTS	
2.E.1	Project directly addresses an EPA Administrative Order for a local government applicant located in a Tier 1 county, or addresses an existing or pending SOC, or a DEQ Administrative Order, OR	5	
2.E.2	Project directly resolves a Notice of Violation or Notice of Deficiency	3	
2.F	Project includes System Merger or Regionalization		
2.F.1	Project includes a system merger, OR	10	
2.F.2	Project results in a system regionalization and/or partnerships	5	
2.G	Project addresses low pressure in a public water supply system	5	
2.H	Project addresses contamination of a water supply source:		
2.H.1	Project addresses acute contamination of a water supply source, OR	15 10	0
2.H.2	Project addresses contamination of a water source other than acute, OR	10 5	;
2.H.3	Project addresses any PFAS compounds exceeding 10 ppt or State-established regulatory standards or limits, OR	5 2	
2.H.4	Project addresses PFAS exceeding proposed MCL or Hazard Index.	10 5	;
2.1	Reserved for other programs		
2. J	Water loss in system to be rehabilitated or replaced is 30% or greater	10	
2.K	Project provides a public water system interconnection		
2.K.1	Project creates a new interconnection between systems not previously interconnected OR	5	
2.K.2	Project creates an additional or larger interconnection between two systems already interconnected which allows one system's public health water needs to be met during an emergency	3	
2.K.3	Reserved for other programs		
2.L	Water and sewer project is located within the same footprint	5	
2.M	Project directly addresses a moratorium on a local government unit system	7	
2.N	Project provides resiliency for critical system functions		
2.N.1	Project relocates infrastructure from inside the 100-year floodplain to outside the 500-year floodplain OR	8	

	DRAFT 2024 PRIORITY RATING SYSTEM FOR ALL CDBG-I PR	OJECTS		
2.N.2	Project relocates infrastructure from inside the 100-year floodplain to outside the 100-year floodplain OR		5	
2.N.3	Project relocates infrastructure from between the 100-year and 500-year floodplains to outside a 500-year floodplain, OR		3	
2.N.4	Project fortifies or elevates infrastructure within floodplain, OR		4	
2.N.5	Project improves ability to assure continued operation during flood events, OR		4	
2.N.6	Project downsizes infrastructure related to buyouts, OR		4	
2.N.7	Project provides redundancy/resiliency for critical treatment and/or transmission/distribution system functions including cybersecurity and/or backup electrical power source		3	
2.O - 2.R	Reserved for other programs			
2.5	Project provides site work and new water/wastewater infrastructure, including house or apartment connections, to new low-to-moderate income housing		5	
Maximum points for Category 2 – Project Benefits				
Subtotal claimed points for Category 2 – Project Benefits				
Line	Category 3 – System Management	Claimed		
Item #	Category 3 System Wanagement	Yes/No	Points	
3.A	Capital Planning Activities		Points	
			Points 10	
3.A	Capital Planning Activities Applicant has implemented an Asset Management Plan as of			
3.A 3.A.1	Capital Planning Activities Applicant has implemented an Asset Management Plan as of the date of application, OR Applicant has a current Capital Improvement Plan (CIP) that spans at least 10 years and proposed project is included in the		10	
3.A.1 3.A.2	Capital Planning Activities Applicant has implemented an Asset Management Plan as of the date of application, OR Applicant has a current Capital Improvement Plan (CIP) that spans at least 10 years and proposed project is included in the plan System Operating Ratio is greater than or equal to 1.00 based on a current audit, or is less than 1.00 and unit cost is greater than 2.5% of		10	
3.A.1 3.A.2 3.B	Capital Planning Activities Applicant has implemented an Asset Management Plan as of the date of application, OR Applicant has a current Capital Improvement Plan (CIP) that spans at least 10 years and proposed project is included in the plan System Operating Ratio is greater than or equal to 1.00 based on a current audit, or is less than 1.00 and unit cost is greater than 2.5% of MHI Applicant has an approved Source Water Protection Plan and/or a		10 3 5	
3.A.1 3.A.2 3.B	Capital Planning Activities Applicant has implemented an Asset Management Plan as of the date of application, OR Applicant has a current Capital Improvement Plan (CIP) that spans at least 10 years and proposed project is included in the plan System Operating Ratio is greater than or equal to 1.00 based on a current audit, or is less than 1.00 and unit cost is greater than 2.5% of MHI Applicant has an approved Source Water Protection Plan and/or a Wellhead Protection Plan		10 3 5 5	
3.A.1 3.A.2 3.B 3.C 3.D	Capital Planning Activities Applicant has implemented an Asset Management Plan as of the date of application, OR Applicant has a current Capital Improvement Plan (CIP) that spans at least 10 years and proposed project is included in the plan System Operating Ratio is greater than or equal to 1.00 based on a current audit, or is less than 1.00 and unit cost is greater than 2.5% of MHI Applicant has an approved Source Water Protection Plan and/or a Wellhead Protection Plan Applicant has implemented a water loss reduction program	Yes/No	10 3 5 5	

DRAFT 2024 PRIORITY RATING SYSTEM FOR ALL CDBG-I PROJECTS Line Claimed Category 4 - Financial Situation Points Item# Yes/No 4.A Reserved for other programs 4.B Current Monthly Combined Utility Rates at 5,000 Usage Greater than \$79 the 50th Percentile OR 4.B.1 4 Greater than \$90 the 70th Percentile OR 4.B.2 6 Greater than \$107 the 85th Percentile OR 4.B.3 8 Greater than \$129 the 95th Percentile 4.B.4 10 4.C -Reserved for other programs 4.D Calculati 4.E on; Max Poverty Rate 15 pts Calculati 4.F Low-to-Moderate Income on; Max 25 pts Maximum points for Category 4 - Financial Situation 50 Subtotal claimed points for Category 4 – Financial Situation **Total Points Claimed for All Categories**