March 30, 2021

The Honorable Debra Haaland Secretary of Interior U.S. Department of the Interior 1849 C St. NW Washington, D.C. 20240

Dear Secretary Haaland,

America's first national preserve, part of the National Park system — Big Cypress National Preserve – is under imminent threat from oil development.¹ <u>We ask that you deny Burnett Oil</u> <u>Company, Inc.'s requests to drill for oil in the Preserve.</u> The proposed oil extraction activities would be detrimental to the Preserve's purposes and impair the Preserve for the enjoyment of future generations.² New oil development in the Everglades would also be inconsistent with President Biden's initiatives to combat the climate crisis; protect public health; conserve our lands, waters, and biodiversity; and deliver environmental justice.

Congress created Big Cypress National Preserve to conserve and protect the "natural, scenic, hydrologic, floral and faunal, and recreational values" of the Big Cypress watershed and to provide for its enhancement and public enjoyment.³ The Preserve is an invaluable part of the Greater Everglades ecosystem, and home to threatened and endangered species like the Florida panther and Florida bonneted bat. It provides approximately 40% of Everglades National Park's water and recharges underlying aquifers. The Preserve is also home to a great number of cultural and archaeological resources and is utilized by the Miccosukee Tribe of Indians of Florida and Seminole Tribe of Florida for customary and traditional uses.

Yet the Preserve is threatened by new oil drilling. The Burnett Oil Company, Inc. is proposing a new oil well (Nobles Grade) south of Interstate 75 and the construction of an access road near a

¹ Burnett Oil Company, Inc. has submitted two applications to the Florida Department of Environmental Protection seeking Clean Water Act § 404 permits to fill in wetlands in Big Cypress National Preserve for oil well pads and access roads (Application Nos.: 323836-004 and 397879-002). It has also submitted related materials to obtain operating permits from the National Park Service, but the Service has not yet released this information to the public.

² 36 C.F.R. § 9.30(a) governing activities concerning non-federally owned oil and gas within National Park System units requires activities to be "conducted in a manner consistent with the purposes for which" the unit was created, "to prevent or minimize damage to the environment and other resource values," and to ensure the unit is "left unimpaired for the enjoyment of future generations."

³ Pub. L. 93-440, § 1, 88 Stat. 1258 (Oct. 11, 1974), 16 U.S.C. § 690f(a), An Act to Establish Big Cypress National Preserve, as Amended by P.L. 100-301, The Big Cypress National Preserve Addition Act.

major entrance to the Preserve and the Florida National Scenic Trail. Another oil well, (Tamiami) is proposed less than 500 meters from Miccosukee Tribal Lands.⁴ Both proposed well sites are located in wetlands and primary Florida panther habitat. These proposed oil wells and their associated land clearing, equipment storage, wetlands filling, hydrologic alterations, staging areas, access roads, drilling rigs, storage tanks, fuel tanks, water wells, disposal wells, reserve pits, grading, erosion, sedimentation, and potential oil spills– on their face– would be detrimental to the explicit purposes of the Preserve.⁵

Moreover, the additional greenhouse gas emissions that would result from the oil development is an immediate threat to the Everglades, which is already grappling with climate change related sea-level rise. The Preserve currently acts as a critical carbon sink, and degradation due to oil extraction would weaken this natural first line of defense against rising seas and hurricanes.

Notably, Burnett Oil Company already caused extensive damage during its first phase of oil exploration within a 110-square mile area.⁶ It has not yet completed the required mitigation or monitoring required by its National Park Service access permit.⁷ This is only the first of four planned phases of oil exploration. Once complete, all four phases would encompass 366 square miles, or one-third of the Preserve, which is larger than some national parks, such as Shenandoah, Zion, and Biscayne.

While the enabling statute for Big Cypress contemplates the exploration and extraction of oil, it also prohibits threatened uses that would be detrimental to the purposes of the Preserve.⁸ The damage caused by the first phase of oil exploration demonstrates that the Service cannot approve any oil drilling applications while assuring the Preserve's "natural and ecological integrity in perpetuity."⁹

⁴ See White House, Memorandum on Tribal Consultation and Strengthening Nation-to-Nation Relationships (January 26, 2021), <u>https://www.whitehouse.gov/briefing-room/presidential-actions/2021/01/26/memorandum-ontribal-consultation-and-strengthening-nation-to-nation-relationships/</u>.

⁵ Congress created the Preserve to "assure the preservation, conservation, and protection of the natural, scenic, hydrologic, floral and faunal, and recreational values of the Big Cypress Watershed" and to provide for its *enhancement and public enjoyment*. P.L. 93-440, An Act to Establish Big Cypress National Preserve, as Amended by P.L. 100-301, The Big Cypress National Preserve Addition Act (emphasis added).

⁶ <u>https://www.nrdc.org/sites/default/files/letter-oil-drilling-big-cypress-20210203.pdf</u>.

⁷ See id.

⁸ *Id.* at § (1)(c).

⁹ 16 U.S.C. § 698i(a).

We support President Biden's campaign promise of "banning new oil and gas permitting on public lands and waters,"¹⁰ and the President's forward-looking climate initiatives, including any analysis of "potential climate and other impacts associated with oil and gas activities on public lands."¹¹ Oil drilling inside a National Park unit like Big Cypress National Preserve conflicts with the Interior Department and National Park Service's stewardship responsibilities. Protecting the Preserve from oil drilling would better serve President Biden's goal of conserving at least 30 percent of our lands and waters by 2030.¹²

The Preserve is a vital part of the Everglades and must not be further degraded if we are to ensure our extensive investments in Everglades restoration will result in success. <u>Please deny</u> <u>Burnett Oil Company's applications to drill for oil in Big Cypress National Preserve.</u>

We sincerely appreciate your efforts, Secretary Haaland, to steward the public lands and waters of this country. We are grateful for your time and consideration.

Thank you,

Jaclyn Lopez, Florida Director Center for Biological Diversity P.O. Box 2155 St. Petersburg, FL 33731 (727) 490-9190 jlopez@biologicaldiversity.org

On behalf of the 107 undersigned organizations:

¹¹ The White House, *Executive Order on Tackling the Climate Crisis at Home and Abroad*, Section 208 (January 27, 2021) section 208.

¹⁰ <u>https://joebiden.com/climate-plan/#</u>.

¹² *Id.* section 216.

100 Thousand Poets for Change 1000 Friends of Florida 350 New Orleans 350 South Florida Advocates for Clean & Clear Waterways Alliance for Climate Education (ACE) Apalachee Audubon Society Aquatics for Life Audubon Everglades Audubon of Southwest Florida Bay and Reef Company of the Florida Keys Bear Warriors United Calusa Waterkeeper Cat Chase Media Catalyst Miami Center for Biological Diversity Central Florida Climate Action Coalition on the Environment and Jewish Life Conservancy of Southwest Florida Cypress Cove Landkeepers, Inc. **Debris Free Oceans** Democratic Environmental Caucus of Florida - Hillsborough County Ding Darling Wildlife Society Duval Audubon Society Earth Action, Inc. Earth Ethics, Inc. Earthjustice Earthworks **Endangered Species Coalition Environment America** Environment Florida Environmental Confederation of Southwest Florida **Environmental Protection Information Center-EPIC** Farmworker Association of Florida

Florida Bay Forever Florida Chapter of the International Dark Sky Association Florida Conservation Voters Florida Council of Churches Florida Keys Environmental Fund, Inc. Florida Native Plant Society Florida Oceanographic Society Florida Silver Haired Legislature, Inc. Florida Turtle Conservation Trust Florida Veterans for Common Sense, Inc. Food & Water Watch Foundation for Florida Environmental Protection Friends of ARM Lox NWR Friends of the Earth Friends of the Everglades Georgia Interfaith Power and Light Goodwin Company - Fine Antique Wood Since 1976 Great Old Broads for Wilderness Hands Across the Sand Healthy Gulf Hispanic Access Foundation Independent Party of Florida International Dark Sky Association Florida Chapter Kissimmee Waterkeeper Lake Worth Waterkeeper Last Stand League of United Latin American Citizens League of Women Voters of Florida Louisiana Bucket Brigade ManaSota-88, Inc. Martin County Conservation Alliance Miakka Community Club Miami Climate Alliance Miami Pine Rocklands Coalition

Mid-Pinellas Coalition of Neighborhood Associations Mid-Pinellas Coalition of Neighborhood Associations Mountain Lion Foundation National Ocean Protection Coalition National Parks Conservation Association National Wildlife Refuge Association Natural Resources Defense Council Nature Coast Conservation NC WARN North Broward Democratic Club Northeastern Minnesotans for Wilderness **Ocean Conservancy One Protest** Our Santa Fe River, Inc. Peace River Audubon Society People for Protecting Peace River Physicians for Social Responsibility, Florida Physicians for Social Responsibility, Iowa Physicians for Social Responsibility, Pennsylvania Post Partisan Environmental Caucus of Florida Preserve Our Wildlife Organization **Progress Florida** Progressive Democrats of America, Florida Chapter **Reef Relief** Responsible Growth Management Coalition of Southwest Florida **ReThink Energy Florida** Sanibel-Captiva Conservation Foundation Save the Manatee Club Sierra Club Soil and Water Conservation South Florida Audubon Society South Florida Wildlands Association Stone Crab Alliance Surfrider FSU

The Amphibian Foundation The Institute for Regional Conservation Tropical Audubon Society Turtle Island Restoration Network University of Tampa College Democrats Waterkeeper Alliance